

Message Text

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AMEMBASSY LUXEMBOURGH PRIORITY
AMEMBASSY MOSCOW PRIORITY
AMEMBASSY OSLO PRIORITY
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TAGS:PTRA (JORGENSEN, ANKER), PEPR, DA, EEC

SUBJECT:US VISIT OF DANISH PRIME MINISTER JORGENSEN

1. PRIME MINISTER JORGENSEN MET WITH THE PRESIDENT AND LUNCHEONED WITH THE VICE PRESIDENT ON FEBRUARY 21. HE HAD A WORKING LUNCHEON WITH SECRETARY VANCE ON FEBRUARY 22 AND HAD MEETINGS WITH SECRETARIES BROWN, SCHLESINGER, MARSHALL AND BLUMENTHAL, AS WELL AS AMBASSADOR ROBERT STRAUSS, SPECIAL REPRESENTATIVE FOR TRADE NEGOTIATIONS.

HE MET FEBRUARY 23 WITH SPEAKER O'NEIL , HELD BRIEFINGS FOR EC AND NORDIC AMBASSADORS, AND ADDRESSED THE NATIONAL PRESS CLUB. THE CONVERSATIONS COVERED MAJOR INTERNATIONAL ISSUES INCLUDING THE WORLD ECONOMIC SITUATION. US-EC RELATIONS, TRADE, EAST-WEST RELATIONS, CSCE, NUCLEAR NON-PROLIFERATION, DISARMAMENT AND ARMS SALES, THE MIDDLE EAST AND AFRICA. ON NAMIBIA, THE SECRETARY ASKED FOR DANISH GOOD OFFICES ON THE ISSUE OF SOUTH AFRICAN TROOPS. THE TALKS WERE CHARACTERIZED BY WARMTH AND A CLOSE COINCIDENCE OF VIEWS ON ALL MAJOR TOPICS. THE VISIT SHOULD CONTRIBUTE SIGNIFICANTLY TO RELATIONS BETWEEN DENMARK AND THE US, TO THEIR COOPERATION IN NATO, IN THE US-EC DIALOGUE, AND IN INTERNATIONAL ORGANIZATIONS.

2. WORLD ECONOMIC SITUATION: THE PRESIDENT SAID THAT WE, LIKE THE UK AND FRANCE, HAD MET LONDON ECONOMIC SUMMIT GROWTH GOALS BUT OTHERS DID NOT. BARRING UNFORESEEN CIRCUMSTANCES, WE WILL MEET OUR 1978 GROWTH TARGET AND THE DOLLAR WILL REMAIN AT ACCEPTABLE LEVELS. WE WILL INTERVENE TO AVOID DISORDER IN THE MARKET. ENERGY LEGISLATION IS A SECRET

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PRIORITY TO END EXCESSIVE US OIL IMPORTS. IT IS IMPORTANT FOR OTHER STRONG NATIONS LIKE GERMANY AND JAPAN TO DO THEIR SHARE. THE LOW FRG GROWTH RATE CONCERNS US. JORGENSEN SAID HE APPRECIATED US EFFORTS; EUROPEANS ARE A BIT NERVOUS ABOUT THE DOLLAR-AFAST DECLINE WOULD BE A REAL PROBLEM FOR SMALL COUNTRIES LIKE DENMARK. CHANCELLOR SCHMIDT TOLD HIM GERMANY WANTS TO BE HELPFUL BUT CANNOT DO MORE AT PRESENT. JORGENSEN URGED WE NOT STRESS LOCOMOTIVE ECONOMIES BUT TRY TO WORK TOGETHER--LARGE NATIONS AND SMALL. THE PRESIDENT SAID WE EXPECT ANOTHER ECONOMIC SUMMIT TO TAKE PLACE, BUT GOOD PROSPECTS FOR REAL PROGRESS AND ADEQUATE PREPARATION ARE ESSENTIAL.

3. MTN: THE PRESIDENT EXPRESSED CONCERN ABOUT PROTECTIONISM; WE HAVE TABLED MTN OFFERS COVERING AN AVERAGE REDUCTION OF 52 PERCENT OF ITEMS OF EC INTEREST AND HOPE THE EC WILL DO MORE AFTER FRENCH ELECTIONS. A DETERIORATING SITUATION WOULD WORSEN RAPIDLY WITHOUT PROMPT ACTION; WE FACE INDUSTRY PRESSURES THAT WOULD BECOME MUCH HARDER TO RESIST. STR AMBASSADOR STRAUSS URGED PRECISE EC PROPOSALS NO LATER THAN APRIL AND REASONABLE ACCESS FOR US AGRICULTURE TO AVOID ADVERSE CONGRESSIONAL PRESSURE. FOREIGN MINISTER ANDERSEN SAID EC MINISTERS MEET IN MARCH AND APRIL TO DEVELOP MORE CONSTRUCTIVE PROPOSALS. JORGENSEN SAID DENMARK FAVORS AND WILL TRY TO ASSIST US AGRICULTURAL ACCESS.

4. CSCE/EAST-WEST RELATIONS: THE PRESIDENT EMPHASIZED

OUR UNSHAKEABLE ATTACHMENT TO HUMAN RIGHTS. US-EC COOPERATION ON CSCE IS EXCELLENT, AND A BRIEF CLOSING STATEMENT AT BELGRADE IS PREFERABLE TO A CONVOLUTED ONE WHICH DOES NOT DO JUSTICE TO OUR HUMAN RIGHTS CONCERNS. JORGENSEN SAID THE WEST HAD FOUND THE RIGHT BALANCE AT BELGRADE; WE SHOULD PURSUE HUMAN RIGHTS GOALS WHILE AVOIDING RETURN TO COLD WAR ATMOSPHERICS. HE DESCRIBED KOSYGIN'S DECEMBER MEETING WITH NORDIC PREMIERS IN HELSINKI AND
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HIS AGGRESSIVE CRITICISM OF FRG PERSONNEL BEING INCLUDED IN NATO MANEUVERS IN NORWAY. CSCE ALSO AROSE IN JORGENSEN'S MEETING WITH SECRETARY VANCE. THE DANES SAID WE SHOULD MAINTAIN CLOSE CONTACT WITH THE NEUTRALS BETWEEN NOW AND THE NEXT MEETING IN MADRID, AND SHOULD RECOGNIZE THAT THERE IS A SOCIAL AND ECONOMIC SIDE TO HUMAN RIGHTS.

THE SECRETARY AGREED WITH BOTH POINTS.

5. NEUTRON BOMB: THE PRESIDENT SAID THE SOVIETS HAVE DISTORTED WHAT IS A DEFENSIVE WEAPON, UNLIKE THEIR SS-20. HE HAD NOT YET ORDERED PRODUCTION AND WOULD NOT MOVE WITHOUT CLOSE CONSULTATION WITH DENMARK AND OTHER ALLIES. MEANWHILE HE HAD STRENGTHENED OUR NATO COMMITMENT POLITICALLY AND FINANCIALLY. JORGENSEN SAID THE NEUTRON BOMB, WHILE IT MIGHT HAVE SOME IMPRESSION ON THE EAST, MAY TOUCH OFF AN ADVERSE PSYCHOLOGICAL REACTION IN THE WEST, AND SEEM AN ESCALATION. HOWEVER, HE WROTE BREZHNEV THAT THE USSR SHOULD NOT SINGLE OUT ONE WEAPON. HE ALSO TOLD KOSYGIN THAT DENMARK AND NORWAY HAVE NO ATOMIC WEAPONS ON THEIR SOIL IN PEACETIME, AND IT WOULD BE A GOOD IDEA IF THE OTHER SIDE TOOK THE SAME ATTITUDE.

6. NUCLEAR NON-PROLIFERATION/INFCE/DANISH SPENT FUEL: THE PRESIDENT NOTED RECENT US LEGISLATION ON NON-PROLIFERATION. INFCE'S WORK IS ENCOURAGING, AND IS A CIVIL ENERGY COUNTERPART TO SALT. WE WILL CONTINUE CLOSE CONSULTATIONS WITH EC AND NATO NATIONS ON THESE CIVIL AND MILITARY CONCERNS OF SUCH GREAT IMPORTANCE TO THEM. WE UNDERSTAND DANISH INTEREST IN NUCLEAR WASTE STORAGE. WE CANNOT YET TAKE A POSITION ON THIS; THE ISSUE IS A MATTER OF POLITICAL RECEPTIVITY AND IS PARTICULARLY DIFFICULT. WE DO WANT TO COOPERATE AND WILL
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CONTINUE CONTACTS WITH DENMARK WITHIN INFCE. JORGENSEN SAID DENMARK WILL COME TO NUCLEAR POWER BUT IS NERVOUS ABOUT STORAGE. CONTINUING US-DANISH CONTACTS WOULD BE HELPFUL, AND HOPEFULLY AN AGREEMENT COULD BE REACHED FOR USE 10-15 YEARS HENCE.

7. CONVENTIONAL ARMS SALES: THE PRESIDENT SAID WE WILL REDUCE OUR SALES BY 740 MILLION DOLLARS IN 1978. WE HAVE DISCUSSED REDUCTION WITH THE USSR, UK, FRG, FRANCE AND BELGIUM AND WILL PURSUE THE ISSUE IN THE UN SPECIAL SESSION ON DISARMAMENT. WE WILL ATTEMPT FURTHER REDUCTIONS IN ANY EVENT, BUT OTHERS' RESPONSE WOULD HELP.

8. CUBAN PRESENCE IN AFRICA: THE PRESIDENT SAID CUBAN TROOPS IN AFRICA ARE NOW MOVING TOWARD 50 THOUSAND. WE FIND THIS DISTURBING AND BELIEVE SOLUTIONS THERE SHOULD BE STRICTLY AFRICAN SOLUTIONS. FOREIGN MINISTER ANDERSEN SAID DENMARK AGREES FULLY THAT AFRICAN SOLUTIONS ARE BEST.

9. EC ENLARGEMENT: JORGENSEN SAID DENMARK FAVORS ADMISSION OF SPAIN, PORTUGAL AND GREECE THOUGH THIS WOULD BRING NEW PROBLEMS.

10. US-DANISH DIALOGUE: THE PRESIDENT SAID THE DANISH VOICE IS IMPORTANT TO US. WE WILL BE FORTHCOMING IN PROVIDING REPORTS ON OUR ACTIVITIES IN VARIOUS AREAS SUCH AS THE MIDDLE EAST AND SALT. IF JORGENSEN FEELS AT ANY TIME THAT CONSULTATIONS ARE NOT ADEQUATE, HE SHOULD COMMUNICATE DIRECTLY WITH THE PRESIDENT. JORGENSEN SAID HE APPRECIATED THIS DEEPLY.

11. POSSIBLE TRIP BY VICE PRESIDENT TO NORDIC COUNTRIES: JORGENSEN EXPRESSED HOPE THAT THE VICE PRESIDENT COULD VISIT THE NORDIC COUNTRIES THIS SUMMER. THE PRESIDENT SAID HE WOULD INFORM THE VICE PRESIDENT OF THIS. SUCH
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A TRIP WOULD UNDERSCORE OUR COMMITMENT TO THE INDEPENDENCE OF NORTHERN EUROPE.

12. FRENCH DISARMAMENT PROPOSALS: THE DANES ASKED US REACTION. THE SECRETARY SAID THE FIRST THREE PROPOSALS REQUIRE CLARIFICATION. THE IDEA OF A SPECIAL SATELLITE ORGANIZATION, FOR EXAMPLE, HAS NOT APPARENTLY BEEN THOUGHT OUT; WOULD THE USSR COOPERATE AND WHO WOULD EVALUATE THE DATA? WE WELCOMED AS CONSTRUCTIVE THE FRENCH STATEMENT ON NON-PROLIFERATION AND ARMS TRANSFER.

13. MIDDLE EAST: JORGENSEN ASKED IF SYRIA AND JORDAN COULD BE ENGAGED IN NEGOTIATIONS. THE SECRETARY SAID JORDAN WOULD LIKE TO DO SO BUT WILL NOT UNTIL THERE IS AT LEAST A SATISFACTORY DECLARATION OF PRINCIPLES ON THE WEST BANK. SYRIA IS KEEPING ITS OPTIONS OPEN. JORGENSEN ASKED OUR VIEWS ON SETTLEMENTS. THE SECRETARY NOTED THEY WERE ILLEGAL UNDER THE FOURTH GENEVA CONVENTION WE CONTINUE TO BELIEVE THEY ARE AN OBSTACLE

TO PEACE. SADAT WILL NOT AGREE TO THEIR CONTINUATION AFTER AN AGREED WITHDRAWAL PERIOD -- PERHAPS 3-5 YEARS; HE WILL NOT ACCEPT PERMANENT SETTLEMENTS IN THE SINAI. FOR BEGIN THEY ARE A SECURITY QUESTION, AND WE BELIEVE THE ISSUE WILL BE RESOLVED ONLY BETWEEN SADAT AND BEGIN DIRECTLY. WEST BANK SETTLEMENTS WILL TAKE EVEN LONGER TO RESOLVE. JORGENSEN ASKED OUR POSITION ON A PALESTINIAN HOMELAND. THE SECRETARY SAID SADAT NEEDS AN AGREED DECLARATION OF PRINCIPLES IF HE IS TO ADVANCE IN TALKS WITH ISRAEL. ISRAEL HAS DIFFICULTY ACCEPTING THE "LEGITIMATE RIGHTS" OF THE PALESTINIANS; IT WOULD BE EASIER TO ACCEPT JUST THEIR "RIGHTS." WE BELIEVE

,HERE SHOULD BE A PALESTINIAN HOMELAND LINKED TO JORDAN.
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14. AFRICA: THE SECRETARY AGREED WITH FOREIGN MINISTER ANDERSEN THAT AFRICANS SHOULD SOLVE AFRICAN PROBLEMS. WE THUS REFUSE ARMS TO BOTH SIDES IN THE SOMALI-ETHIOPIAN CONFLICT AND HOPE THE OAU WILL WORK TO HALT FIGHTING AND SERVE AS MEDIATOR. ON RHODESIA THE UK-US PROPOSAL WILL STAY ON THE TABLE. THERE SHOULD BE ELECTIONS LEADING TO EARLY MAJORITY RULE. WE WILL WATCH THE PARTIES' WORK AND SEEK TO GET THEM TOGETHER. ON NAMIBIA, THE SECRETARY SAID LIMITED PROGRESS HAS BEEN MADE. WE AGREE WITH SWAPO THAT SOUTH AFRICAN TROOPS PRESENT DURING A PRE-ELECTION PERIOD SHOULD NOT EXCEED 1500 BUT SWAPO'S INSISTENCE THAT THEY BE STATIONED IN ONE POST NEAR THE SOUTH AFRICAN BORDER IS UNREASONABLE. HE ASKED DANISH GOOD OFFICES WITH SWAPO ON THIS. SWAPO MUST PUT OFF PRESSING THE WALVIS BAY PROPOSAL. ON SOUTH AFRICA WE CONTINUE TO PREFER VOLUNTARY ACTIONS TO SANCTIONS WHICH RAISE MANY DIVISIVE PROBLEMS. UNDER SECRETARY COOPER NOTED WE NEED SOUTH AFRICA'S COOPERATION ON RHODESIA AND NAMIBIA AND, IN ANY EVENT, WE HAVE LITTLE LEVERAGE ON THAT SELF-SUFFICIENT COUNTRY. THE SECRETARY SAID FRONT-LINE PRESIDENTS WANT TO MOVE AHEAD ON RHODESIA AND NAMIBIA AND LEAVE THE SOUTH AFRICAN PROBLEM FOR LATER. ANDERSEN SAID THE EC-9 CANNOT BACK UP THEIR TOUGH STATEMENT ON SOUTH AFRICA. IF THE NORDICS ARE TO DELIVER MESSAGES TO THE AFRICANS, HOWEVER, THEY MAY SEEK STRONGER STEPS; THE FINNS ARE PRESSING FOR MORE STRINGENT ACTION.

15. SALT: THE SECRETARY SAID THERE HAS BEEN MUCH PROGRESS IN GENEVA. THERE ARE THREE IMPORTANT UNRESOLVED ISSUES: LIMITING FUTURE MODERNIZATION OF ICBMS, THE SOVIET BACKFIRE BOMBER AND NON-TRANSFER/ NON-CIRCUMVENTION. TACTICALLY THE BACKFIRE MAY BE THE MOST DIFFICULT, AND THE ICBM ISSUE IS ALSO VERY
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COMPLEX. WE HAVE PROTECTED ALL OPTIONS FOR OUR NATO ALLIES AND OURSELVES ON THE CRUISE MISSILE. WE MIGHT CONCEIVABLY REACH AGREEMENT BY JUNE 1 AND WOULD THEN PUT THE PROPOSED AGREEMENT TO THE CONGRESS; WE BELIEVE IT WOULD BE RATIFIED AFTER A TOUGH FIGHT. JORGENSEN SAID THE FRG WAS THE ALLY MOST CONCERNED, BUT THIS CONCERN APPEARS TO HAVE DIMINISHED. THE SECRETARY SAID FOREIGN MINISTER GENSCHER SEEMS SATISFIED PROVIDED THE SITUATION DOESN'T CHANGE. ASKED ABOUT SALT III, THE SECRETARY SAID THE THIRD PART OF SALT II IS PRINCIPLES

APPLYING TO SALT III. WE HAVE TABLED A PROPOSAL AND WILL STAY IN CLOSE TOUCH WITH OUR ALLIES ON THIS. SALT IS THE TOUCHSTONE OF THE US-SOVIET RELATIONSHIP. VANCE

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